PLANNING POLICY COMMITTEE

Date: 30 September 2019
Venue: East Northamptonshire House, Cedar Drive, Thrapston
Time: 7.00pm

Present: Councillors: David Brackenbury (Chairman)  
Tony Boto (Vice-Chairman)  
David Jenney (Deputy Leader of the Council)  
Richard Lewis  
Gill Mercer  
Sarah Peacock  
Jake Vowles

197. PUBLIC SPEAKERS

At the invitation of the Chairman, a number of speakers addressed the meeting in respect of Agenda item 7 (Oundle Neighbourhood Plan 2011-2031 – Regulation 16 Feedback).

198. APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Val Carter, Sylvia Hobbs and Steven North.

199. MINUTES OF PREVIOUS MEETING

The minutes of the meeting held on 29 July 2019 were approved and signed by the Chairman.

200. DECLARATIONS OF INTEREST

The following declaration of interest was made in respect of agenda item 7 (Oundle Neighbourhood Plan 2011-2031 – Regulation 16 Feedback):-

<table>
<thead>
<tr>
<th>Councillor</th>
<th>Nature of Interest</th>
<th>DPI</th>
<th>Other Interest</th>
</tr>
</thead>
<tbody>
<tr>
<td>Jake Vowles</td>
<td>Ward Councillor for Oundle</td>
<td></td>
<td>Yes.</td>
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</table>

201. QUESTIONS UNDER COUNCIL PROCEDURE RULE 10.3

There were no questions submitted under Procedure Rule 10.3.

202. LOCAL PLAN PART 2 PROGRESSION AND DELIVERY TIMETABLE

The Planning Policy Manager submitted a report setting out current issues impacting on the Local Plan delivery timetable and suggesting a way forward to address those issues, along with a proposed revised timetable.
The issues were –

- Public consultation on the Oundle Neighbourhood Plan (ONP) had raised some fundamental concerns for the emerging Local Plan Part 2 content and timetable. Responses had been made by a number of organisations including an officer response and developer representations - these were set out in a separate report and dealt with under a subsequent minute.

- The Glapthorn Neighbourhood Plan examiner had concluded that the draft Glapthorn Neighbourhood Plan was seeking to undermine the RNOTLP by excluding the opportunity for development in respect of the Cotterstock Road area (adopted strategic policy), so “cannot be found to be in general conformity with the strategic policies of the Development Plan unless a suitable modification is made”

- The ONP no longer proposed an allocation for housing development at Cotterstock Road, having allocated alternative sites through the Regulation 16 consultation. The implications of proposing such changes and the justification of any evidence provided to support the new approach would be considered by the examiner (who had now been appointed) as part of the Plan examination.

- The ONP would be examined through a public hearing on 29 October 2019. It was difficult to predict the outcome of the examiner’s report but it was hoped that it would be released before Christmas.

- Concerns had previously been raised in respect of ensuring that the Local Plan provided a robust response to meeting future housing requirements across the District up to 2031. These concerns had also been raised through representations submitted as part of the draft Local Plan public consultation.

To ensure that the Council continued to provide a proactive approach to future growth, and looked to submit a robust Plan to examination that reduced risks associated with future housing delivery requirements, it was recommended that officers undertake additional work to properly assess the level of need for any potential additional requirement, and to assess opportunities for meeting that need. The Council’s Housing Land Supply position was due to be updated and brought to the next meeting of this Committee. The outcome of this work would then be reported back to the Committee as part of the ongoing progress of the Local Plan in addressing the representations submitted during the draft Local Plan public consultation.

This work was not required to address a strategic level of additional housing provision (that is, greater than 500 dwellings), which would more appropriately be addressed through a future review of the Core Strategy. The focus would be on making additional housing provision that may fall out of the housing trajectory (i.e. would occur later than originally planned for and come forward beyond the Plan period up to 2031). It was currently anticipated that there may be a potential requirement for up to 500 new dwellings to be factored into the Local Plan Part 2 housing allocations in advance of submitting the Plan for examination in 2020. The approach to considering the potential for allocating additional development would need to assess the merits of future sites that would be both viable and capable of delivering growth within the Plan period, ensuring sustainability and take into account the growth strategy set out in Policy 29 (the distribution of new homes) of the Joint Core Strategy which provided for a strong focus at the Growth Towns (i.e. Rushden) as the most sustainable locations for development, followed by the Market Towns.
In addition, the Council’s Local Development Scheme (LDS), which provided a published timetable for the production of development plan documents, was now out of date. Given the level of the representations received following the draft Local Plan consultation, the position in respect of the emerging ONP, and the potential need to plan for additional housing allocations as described above, the timetable required revision. This should provide the opportunity to assess the implications for undertaking additional work in relation to meeting future housing requirements. This work would be undertaken in the period up to Christmas 2019. As the Committee had previously postponed any further consultation of the Local Plan in advance of the position in relation to the ONP being made clear, this additional work would not impact greatly on a revised timetable for delivering the Local Plan.

Councillor Vowles informed the Committee that he had been advised that the ONP examiner had not received all the documentation from the Council. However, the officers believed that all the relevant material had been passed to the examiner but the claim would be investigated urgently and Councillor Vowles notified of the position. Members acknowledged that it may be necessary to reschedule the November meeting of the Committee to coincide with the receipt of the examiner’s report.

RESOLVED:

1. That approval be given to the additional work as set out in the preamble to be undertaken to inform the Local Plan in advance of pre-submission.
   
   (Reason – to ensure a robust approach to future housing delivery)

2. That the outcome of this work be brought back to the Committee later in the year for determination.
   
   (Reason- to ensure a robust approach to future housing delivery)

3. That the Local Development Scheme be revised as set out in Appendix A to these minutes.
   
   (Reason – to accord with legislation)

203. **ADOPTION OF THE NORTH NORTHAMPTONSHIRE STATEMENT OF COMMUNITY INVOLVEMENT**

The Committee considered a report from the Principal Planning Officer seeking adoption of a revised Statement of Community Involvement, which provided statutory local guidance to explain how local planning authorities consulted people in the preparation of development plan documents and in determining planning applications.

The Statement had been prepared by the North Northamptonshire Joint Planning and Delivery Unit (NNJPDU) and, following consultation, had been amended. The update process had involved active engagement with Corby BC, Kettering BC and the Borough Council of Wellingborough, as well as ENC.

Members drew attention to as number of minor errors in the document.

RESOLVED:

That, subject to the correction of a number of minor errors, approval be given to the revised North Northamptonshire Statement of Community Involvement (SCI) which
will provide the latest direction and guidance to underpin the plan-making and development management processes from hereon (set out in Appendix B to these minutes).

(Reason – To maintain an up to date SCI for East Northamptonshire District, as required by legislation)

204. OUNDLE NEIGHBOURHOOD PLAN 2011-2031 – REGULATION 16 FEEDBACK

The Principal Planning Policy Officer submitted a report providing feedback on the Oundle Neighbourhood Plan from the Regulation 16 consultation which had taken place between 12 July and 27 August 2019.

There had been 78 (including two late) separate responses received from –

- Statutory consultees –
  - Anglian Water;
  - Environment Agency (EA);
  - National Grid;
  - Natural England
  - Northamptonshire County Council (NCC) – Development Management; Estates/Property; Lead Local Flood Authority (LLFA);
  - Northants Adult Social Care;
  - Northants Fire and Rescue

- Oundle Town Council

- Non-statutory consultees; e.g. local groups, landowners/ site promoters -
  - Oundle Recreation & Green Spaces Community Group;
  - Landowners/ promoters of site O19 (Millers Field, Benefield Road) – represented by Turley;
  - Landowners/ promoters of site O20 (Land Adjacent to Cemetery, Stoke Doyle Road) – David Wilson Homes;
  - Landowners/ promoters of sites O21 and O22 (Land South of Wakerley Close and Land north of Benefield Road) – Biggin and Benefield Estate;
  - Landowners/ promoters of land adjacent to site O20 (Land Adjacent to Cemetery, Stoke Doyle Road) – represented by Brown & Co;
  - Landowners/ promoters of Land east of Cotterstock Road (deleted from 1st draft version Neighbourhood Plan) – Gladman Developments Ltd;
  - Landowners/ promoters of Land east of St Christopher’s Drive (deleted from 1st draft version Neighbourhood Plan) – Persimmon Homes;
  - Oundle School (late representation)

- Residents of Oundle (58 separate responses).

Oundle Town Council had submitted a detailed representation in response to the Regulation 15 legal check letter. The representation sought to address and respond to this Council’s initial comments regarding the submitted Neighbourhood Plan. In particular, the Town Council had challenged the findings of East Northamptonshire Council’s: “Sustainability assessment of potential development sites in Oundle” (DLP, July 2019). The Town Council’s response was considered to be a supporting representation to the Neighbourhood Plan. It took the form of a “proof of evidence” and would be presented to the Plan examiner.
The nature and extent of both supporting representations and objections were outlined in the report.

Councillor Vowles expressed concerns that planning applications for housing development on sites in Oundle that featured in the Local Plan Part 2 had been submitted and felt that these should not be determined until the outcome of the examination into the ONP was known. Legal advice on this point (prematurity) was being sought but he asked the Committee to make representations to the Planning Management Committee. However, other Members of the Committee did not consider this to be an appropriate course of action.

RESOLVED:

That the current stage in preparation of the Oundle Neighbourhood Plan 2011-2031 and the summary of Regulation 16 consultation representations be noted.

(Reason – To support the Oundle Neighbourhood Plan through its forthcoming examination)

205. **NEIGHBOURHOOD PLANNING UPDATE**

The Committee received a report from the Principal Planning Policy Officer informing Members of feedback from the consultation regarding the Warmington Neighbourhood Plan which had recently been submitted for Examination and updating on progress regarding the King’s Cliffe, Oundle, Wakerley & Barrowden, and Hargrave Neighbourhood Plans.

**Warmington:**

The representations from 10 parties received during the statutory consultation period were outlined. The Plan Examiner, after considering the implications of the representations following the expiry of the period given to make views on the Plan, had issued his final report on 28 August 2019, recommending that the Plan proceed to Referendum providing a number of changes (specified in the report) were made to it.

An updated version of the Plan incorporating these changes had been received from the Parish Council. Arrangements were being made for it to proceed to a Referendum with the date being 24 October 2019.

The Chairman congratulated all those involved in the speedy progression of the Warmington Neighbourhood Plan.

**King’s Cliffe:**

The Examiner’s Report for the King’s Cliffe Neighbourhood Plan had been received on 22 July 2019 and recommended that the Plan proceed to Referendum providing a number of changes (specified in the report) were made to it.

The Parish Council had accepted the changes and the Plan had been subject to a Referendum on 19 September 2019. Some 400 people (88.7%) had voted in favour of the Plan. As more than 50% of those who voted were in favour of the Plan, it can now be accepted as ‘made’. The aim was that it would now be presented to the next available Council Committee so that the Plan could be given full weight in the determination of Planning Applications.
**Oundle:**

The Regulation 16 consultation had finished on 27 August 2019 and a report summarising the representations received had been considered earlier in the meeting.

**Barrowden and Wakerley:**

The Plan was currently awaiting Referendum, which was being organised by Rutland County Council, as the larger part of the Plan extended into that County. A Referendum was to be held on 17 October 2019.

**Hargrave**

An application for the designation of a neighbourhood area for the Parish of Hargrave had been received and accepted.

**RESOLVED:**

That the progress of the Neighbourhood Plans as listed in the report be noted.

*(Reason – to support the various Neighbourhood Plans as these progress)*

206. **PAM WHITING**

It was reported that Pam Whiting had resigned from the Council and Members thanked her for her services to the Committee over the years.

Chairman
Revised Local Development Scheme – September 2019

The Planning and Compulsory Purchase Act 2004 requires the District Council to produce and maintain a Local Development Scheme (LDS), the statutory project plan/timetable for the preparation of the Local Plan. It is necessary to review the LDS regularly in order to keep this project plan and timetable up to date.

A revised summary timetable is set out below:

<table>
<thead>
<tr>
<th>Plan Stage</th>
<th>Timescale</th>
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<tbody>
<tr>
<td>1  Formal Commencement/ Consultation on the scope of the Part 2 Local Plan/ Call For Sites, including Issues/Options Consultation (Regulation 18)</td>
<td>January – March 2017</td>
</tr>
<tr>
<td>2  Evidence gathering – Member and Town/ Parish Council and stakeholder workshops/events</td>
<td>May 2017 – April 2018</td>
</tr>
<tr>
<td>3  Draft Plan consultation</td>
<td>November 2018 – February 2019</td>
</tr>
<tr>
<td>4  Additional Assessment work and public consultation on outcomes</td>
<td>October 2019 – February 2020</td>
</tr>
<tr>
<td>5  Pre-Submission Local Plan public consultation (Regulation 19)</td>
<td>May 2020</td>
</tr>
<tr>
<td>6  Submission of Local Plan to Secretary of State (Regulation 22)</td>
<td>Summer 2020</td>
</tr>
<tr>
<td>7  Local Plan Examination in Public (Regulation 24)</td>
<td>Autumn 2020</td>
</tr>
<tr>
<td>8  Public Consultation on Main Modifications to the Local Plan</td>
<td>November – December 2020</td>
</tr>
<tr>
<td>9  Receipt of Planning Inspector’s Report (Regulation 25)</td>
<td>January 2021</td>
</tr>
<tr>
<td>10 Adoption of Local Plan (Regulation 26)</td>
<td>February 2021</td>
</tr>
</tbody>
</table>
North Northamptonshire Statement of Community Involvement
Adopted by North Northamptonshire Joint Planning Committee, 25 July 2019
Adopted by East Northamptonshire Council, 30 September 2019
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1. What is a Statement of Community Involvement?

1.1 The planning system touches the lives of everyone in the districts of Corby, East Northamptonshire, Kettering and Wellingborough. However, many of us only come into contact with it when we find out about a nearby planning application. What is often not known is that planning applications should fit in with the wider statutory development plan for an area. It is important that we consult and engage with people and organisations at an early stage (i.e. when plans are being produced), as well as at the point that planning applications are submitted for determination.

1.2 To help set out how we will consult people in the preparation of plans and planning applications the North Northamptonshire planning authorities have prepared a Statement of Community Involvement (SCI). The Statement was originally adopted in 2006 and was subsequently updated in 2013 as part of the preparation of the North Northamptonshire Joint Core Strategy (JCS), the Local Plan Part 1. This current Statement now replaces the 2013 version as part of national guidelines which require SCIs to be updated every 5 years as part of Plan reviews.

1.3 The Statement of Community Involvement is prepared on behalf of the North Northamptonshire Joint Planning Committee and the four district/borough councils in North Northamptonshire (Corby Borough Council, Kettering Borough Council, Borough Council of Wellingborough and East Northamptonshire Council). All the partners agree that plans and decisions on planning applications should be shaped by the whole community.

1.4 This Statement deals with all the consultations that will be undertaken in relation to Local Plans produced in North Northamptonshire. This means it covers all Development Plan Documents (DPDs) prepared either by the North Northamptonshire Joint Planning and Delivery Unit or individually by the local planning authorities. It also sets out the advice and assistance that the local planning authorities will provide to communities preparing neighbourhood plans or neighbourhood development orders.

1.5 Consultation arrangements in relation to minerals and waste development plan documents prepared by and planning applications submitted to Northamptonshire County Council are set out in a separate Statement of Community Involvement prepared by the County Council and adopted in 2012.
2. Why is the adopted 2013 Statement of Community Involvement being revised?

2.1 Since the 2013 SCI was adopted there have been a number of changes to national legislation and regulations, which mean that parts of it are now out of date.

What has changed?

2.2 The government has placed even greater emphasis on the early engagement of communities in the planning process. The intention is to enable local people to influence and make changes to plan and development proposals while there is still genuine scope to influence and participate in evaluating the different options.

2.3 The Neighbourhood Planning Act 2017 introduced a new requirement to review local plans and Statements of Community Involvement at least every 5 years from adoption. It also required authorities to set out in their SCIs their policies for giving advice or assistance to neighbourhood planning groups and their policies involving communities and other interested parties in the preliminary stages of plan making: specifically in the exercise of their functions under sections 13 (survey) and 15 (Local Development Scheme) of the Planning and Compulsory Purchase Act 2004.

More emphasis on electronic communication

2.4 Technological advances including the increased use and availability of electronic communication such as email and the internet have changed the way public consultation is carried out. Electronic communication provides a way to disseminate large amounts of information, this is especially important for rural areas, where it can be difficult for residents to access Council offices. The Councils and JPDU are committed to make the most appropriate use of electronic communication when undertaking consultation, however reliance on electronic communication will not always be appropriate and we will still rely on site notices and letters where these are necessary to ensure effective communication.

2.5 Additionally we need to reduce expenditure and use the resources available to us as efficiently as possible. Therefore, we are increasingly reliant on electronic communications, such as websites, the use of email/email alerts and/or social media for publicising documents and information, as recognised by the Town and Country Planning (Local Planning) (England) Regulations 2012.

2.6 Alongside the full electronic documents, where possible, contents pages and executive summaries will be included to make online navigation easier. This will often take the form of web page text, which accompanies the link(s) to a downloadable version of the document. Documents will also be divided, if appropriate, for easier management and to facilitate downloading. In addition the use of colour will be minimised, where this does not affect the readability of the document, to enable printing in black and white. Furthermore most council offices now offer drop-in ICT
services for those that do not have access to the internet at home and want to view planning documents.

3. The Local Plan for North Northamptonshire

3.1 The Planning framework for North Northamptonshire is set through the North Northamptonshire Local Plan. The North Northamptonshire Local Plan is the collection of development plan documents that set out the spatial strategy for North Northamptonshire.

3.2 The Joint Core Strategy (JCS) is the overarching/principal element of the Local Plan for North Northamptonshire and provides the ‘big picture’ on issues that need to be tackled across the four districts. It forms part 1 of the Local Plan.

3.3 The first Local Plan for North Northamptonshire was the Core Spatial Strategy (CSS) and this was adopted in June 2008; this was then superseded by the JCS in July 2016 which sets the framework for long term change and development in North Northamptonshire, including housing, the economy, infrastructure and the environment. The JCS, which covers the period 2011-31, sets out how the area should change and amongst other things has targets for the number of new houses and jobs required for the area. It also has policies to guide how change will be managed, such as where development should be located, guidelines about its design and controls over the impact of developments on their surroundings, together with necessary infrastructure.

3.4 The JCS was prepared by the North Northamptonshire Joint Planning Unit (JPU). Decisions on the JCS and related matters are taken by the Joint Planning Committee, made up of councillors from Corby, East Northamptonshire, Kettering and Wellingborough Councils, and Northamptonshire County Council. The JPU has now merged with the Joint Delivery Unit (JDU) to create the JPDU. The JDU however reports to a separate committee known as the Joint Delivery Committee, made up of councillors from the same authorities mentioned above.

3.5 All of the boroughs and districts are preparing part 2 Local Plans which provide local non-strategic policies. These add additional detail to the strategy in the JCS.

3.6 As well as the Local Plan, there is the Minerals and Waste Local Plan and a number of Neighbourhood Plans which collectively form the development plan. These are supported by a number of Supplementary Planning Documents that provide detailed guidance on various planning matters which explain and amplify the policies in DPDs. Consultation on these documents is governed by separate regulations, but will be undertaken consistent with the methods set out in this SCI.
**Figure 1: Plan Making in North Northamptonshire**

Local Plan
- Part 1 – Joint Core Strategy
- Part 2 – Site Specific Plans
Minerals and Waste Local
Neighbourhood Plans

Joint Supplementary Planning Documents
Supplementary Planning Documents

Authorities Monitoring Report

- Prepared by the North Northamptonshire Joint Committee
- Prepared by individual Local Planning Authorities (LPAs)
- Prepared jointly by two or more LPAs
- Prepared by Neighbourhood Planning Groups
- Prepared by Northamptonshire County Council
- Statutory Development Plan
4. Consultation: Local Plan(s)

The Local Plan process

4.1 This SCI is intended to set out consultation processes for local plan preparation which will be carried out by the JPDU or the partner LPAs. This will cover the review of the Joint Core Strategy (JCS), and will apply to other part 2 Local Plans that are prepared by the partner LPAs which identify and allocate sites for development and provide more detailed local policies.

4.2 Local Plans are prepared in accordance with the Town and Country Planning (Local Planning) (England) Regulations 2012. A summary is included as follows:

Figure 2: Process of Local Plan preparation and consultation

<table>
<thead>
<tr>
<th>Stage 1: Initial Evidence Gathering</th>
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<tr>
<td>Stage 2: Initial consultation and continued work on evidence gathering</td>
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<tr>
<td>Stage 3: Publication and Submission</td>
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<tr>
<td>Stage 4: Examination of submitted plan</td>
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<tr>
<td>Stage 5: Adoption</td>
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4.3 A key aim of consultation and engagement is to attempt to build consensus for the way forward in relation to development and to conform to government requirements on the duty to co-operate. Whilst it is accepted that full consensus may not be possible, greater understanding may help minimise conflict in plan preparation and in the determination of planning applications.
4.4 The most appropriate method of consultation will be used for the different stages of the plan-making process. Electronic communication and online representations will be used as widely as possible as well as increased usage of social media to inform the public about each stage of the consultation process. It will be particularly important to keep the public and other stakeholders informed about the initial stages of the Local Plan process including evidence gathering and survey work. As much information as possible will be made available on the councils and JPDU websites, including seeking to publish documents forming part of the evidence base when they are completed rather than waiting for specific consultation stages. The Local Development Schemes (LDS’s) will be regularly updated and published on the council and JPDU websites. It is recognised that ‘hard to reach groups’ may not have access to a computer; in such cases a hard copy of the documents can be made available, and letters will be sent to inform on consultation stages and that written representations will still be accepted. Where appropriate, press releases will be issued to seek local publicity. Where a plan directly affects a particular community planning officers may attend meetings of the relevant Town and Parish Councils. Due to limited resources forums and combined meetings will be preferred where plans affect a number of communities.

Who will be consulted on Local Plans?

4.5 The Councils have a long history of engagement with local residents, Parish and Town councils, businesses, stakeholders, community groups, voluntary organisations and others in preparing Local Plans. These make up an extensive consultation database.

4.6 The JPDU and constituent authorities each have consultation databases. Anyone can be added to these in order to receive information about consultation documents. Notification of those on the relevant consultation database will form the main basis of communicating consultation information with interested parties in relation to relevant Local Plans that are being prepared. Councils will also use their websites and other measures such as the local press to undertake consultation. With regard to emphasis on early engagement with communities, it is increasingly important to ensure that the public are made aware of issues that can arise within the early stages of the plan making process, such as potential local plan allocation sites. In addition to information being made available through the methods mentioned above, the LPAs and JPDU will make provision for engaging with the specific communities that could be affected by such an allocation. This could be done through a variety of methods which will be tailored to specific circumstances. Other than this unless you are included on consultation databases, you will not be notified or consulted directly, and will need to refer to the local authority’s web sites and the local press for information about plan consultations. To request inclusion on the JPDU’s database, please email info@nnipu.org.uk or contact the Local Councils using the details set out in Appendix 1 to be included in their planning consultation database.
The Data Protection Act 2018

4.7 The 2018 Data Protection Act\(^2\) comprehensively updated legislations with regards to the handing and treatment of personal data. This, and associated secondary legislation (Data Protection Regulations 2018), have implications for public consultations, for both planning applications and the development plan. Future consultations and the management of consultee databases must be undertaken in accordance with the requirements of this legislation.

4.8 If you have provided comments in response to a plan consultation you will normally be added to the relevant consultation database, unless you have requested not to be included. From time to time the local authorities will review their databases and contact you by email or post to find out if you would like to remain on the database. As of May 2018 it was made a lawful requirement through new General Data Protection Regulations (GDPR) for councils to gain consent from those on consultation databases to continue holding their personal information. Each local authority has a privacy statement which sets out how personal data will be held and used.

4.9 Consultation with certain consultees is a statutory requirement, whereas others are discretionary. There are two main groups: specific consultation bodies and general consultation bodies. Specific consultation bodies include government agencies, utility providers and other local authorities, which we are required to consult on Local Plans. General consultation bodies primarily relate to interest groups, which are considered for consultation as appropriate.

4.10 Table 1 provides information on who we should engage with at each consultation stage. Interested parties or individuals can be added to our list of consultees if they wish to be notified of consultations and in turn can request to be removed from said list in light of new GDPR regulations.

<table>
<thead>
<tr>
<th>Audience targeted</th>
<th>Who this means</th>
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| Specific consultation bodies | • Environment Agency
|                           | • Historic England
|                           | • Natural England
|                           | • Network Rail
|                           | • Highways England
|                           | • Local authorities, parish councils and policing body in or adjoining the planning authority area
|                           | • Fire and Rescue
|                           | • Communication operators/facility owners (e.g. mobile phones)
|                           | • Electricity, gas, sewerage and water companies |

• Homes England
• The National Health Service
• South East Midlands Local Enterprise Partnership (SEMLEP)
• Civil Aviation Authority

General consultation bodies
• Voluntary/community/local charitable bodies some or all of whose activities benefit any part of the authority's area
• Bodies which represent the interests of the elderly in the authority's area
• Local schools in the authority's area
• Bodies representing racial, ethnic or national groups in the authority's area
• Bodies representing the interests of different religious groups in the authority's area
• Bodies representing disabled persons in the authority's area
• Gypsies, travellers and travelling show people in the authority's area
• Bodies representing business in the area – i.e. Local Enterprise Partnerships, Chambers of Commerce
• Landowners and developers with interests in the authority's area as well as agents that may represent these
• Residents groups in the local authority area
• Neighbourhood Planning Groups/Forums

**Duty to Cooperate**

4.11 The Localism Act 2011 introduced the ‘duty to cooperate’, whereby local planning authorities are required to work with neighbouring authorities and other public bodies in preparing the development plan for their area. A number of issues, such as transportation, housing provision, strategic infrastructure projects, flood risk and waste management, have implications across Council boundaries and local councils and other public bodies are required to work jointly on strategic matters of this nature. These bodies are identified in table 2 below.

4.12 The duty to cooperate is not a duty to agree. But local planning authorities should make every effort to secure the necessary cooperation on strategic cross boundary matters before they submit their Local Plans for examination. In order to demonstrate on-going joint working strategic plan making authorities are required to prepare and maintain statements of common ground documenting the cross-boundary matters being addressed and progress in cooperating to address these. These need to be produced using an approach set out in national guidance and will be made publicly available, most likely on the JPDU website.
Table 2 The Statutory bodies for Duty to Cooperate

<table>
<thead>
<tr>
<th>The Environment Agency</th>
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<tbody>
<tr>
<td>Historic England</td>
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<tr>
<td>Natural England</td>
</tr>
<tr>
<td>The Civil Aviation Authority</td>
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<tr>
<td>Homes England</td>
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<td>The National Health Service</td>
</tr>
<tr>
<td>The Office of Rail Regulations</td>
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<td>Transport Authority</td>
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<tr>
<td>Highways England</td>
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<td>South East Midlands Local Enterprise Partnership</td>
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<tr>
<td>Northamptonshire Local Nature Partnership</td>
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<tr>
<td>Northamptonshire County Council</td>
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<tr>
<td>Adjoining local authorities</td>
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<tr>
<td>Adjoining County Councils</td>
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</table>

**Reaching everyone**

4.13 We appreciate that there are some groups who have been traditionally under-represented in consultation exercises. The JPDU and councils will try to directly liaise with these ‘hard to reach’ groups through targeted engagement or specific techniques that takes account of their particular needs.

4.14 As organisations the JPDU and Councils are committed to eliminating any forms of discrimination, ensuring that the impacts of the services provided and policies produced are minimised. Some plans or planning documents may affect certain communities differently and more significantly than others. Such impacts may need to be subjected to an equality impact assessment to identify any negative or differential impacts. These should be mitigated if they cannot be avoided. All planning policy documents will be screened to establish if an equality impact assessment is required.

**Consultation periods**

4.15 All consultation will be for a minimum of six weeks, unless legislation states otherwise. Where possible advance notice will be given ahead of statutory consultation periods to allow additional time, including over key holiday periods.

**Availability of documents**

4.16 All consultation documents and supporting material will be made available in electronic format. Hard copies of all relevant statutory documents will be made available for viewing at all libraries in the plan area and in the reception areas of the relevant district and borough councils. Press releases will also be issued.
4.17 Hard copies of consultation documents will be sent on request to specific and general consultation bodies or hard to reach groups who do not have access to a computer. A charge to cover costs may be made for other requests.

4.18 All documents relating to the JCS will be available on the JPDU’s website and in relation to other Local Plans, on the relevant district and borough council websites and can also be emailed on request.

**Consultation stages**

4.19 The Planning Practice Guidance states that there is considerable flexibility for local planning authorities in how they carry out the initial stages of local plan production, provided they comply with the specific requirements in regulation 18 of the Town and Country Planning Regulations 2012, on consultation. This includes notifying consultation bodies/persons of the subject of the proposed local plan and inviting them to make representations to the local planning authority about what the local plan should contain. However the latter stages are more formally guided by regulations in that local planning authorities must make available each of the proposed submission documents that they intend to submit to the Planning Inspectorate for examination to enable representations to come forward that can be considered at examination. Figure 2 shows key stages in the preparation of Local Plans.

4.20 When preparing local plans, the local authorities may carry out more extensive consultation than required by the regulations to ensure that on-going feedback can be obtained during the development of the Local Plan.

**Dealing with the conclusions from the consultation**

4.21 Once a consultation period is over, all representations will be collated and a report prepared summarising the main issues raised and recommending how these should be addressed. This will include identifying if and how the emerging plan should be amended in the light of the representations.

4.22 This report will be considered by the appropriate Committee of the Council or, in the case of joint plans, the Joint Planning Committee. Members of the public can speak for a set time provided they request to do so in advance of the meeting.

4.23 A Statement of publicity and consultation will be prepared to accompany a pre-submission Local Plan. This will set out the consultation undertaken, the nature of the response and how the main issues have been addressed in the plan.
5. Consultation: Neighbourhood Plans

5.1 Neighbourhood Plans were introduced under the Localism Act 2011 to give communities rights and powers to shape growth and development in their area by taking a more active role in the preparation of planning policies at a local level. Under this act the Local Planning Authority has a statutory duty to provide advice and assistance to those communities choosing to undertake a Neighbourhood Plan.

5.2 Neighbourhood Plans are normally led and financed by the Parish/Town Council or Neighbourhood Forum in the local area. Neighbourhood Plans can be used for many reasons for example they can; identify new housing and employment land, and set out preferences for the design of buildings. Other legislation introduced by the Localism Act can be used to grant planning permission for development that the community wants.

5.3 Despite some variances, the responsibilities that local planning authorities (LPAs) have for Neighbourhood Plans are similar in nature. The general consensus is that LPAs will designate neighbourhood areas (and forums if required), advise/assist communities in the preparation of a plan, check a submitted plan meets legal requirements, arrange the independent examination of the plan as well as bring the plan into force. In addition to this LPAs can supply other forms of support, such as give advice on funding streams and provide assistance with mapping. Figure 3 sets out the general Neighbourhood Plan Process that should be followed.

5.4 LPAs will publicise and consult on neighbourhood area applications, where there is a requirement to do so. Once the neighbourhood area is designated this will be published on the LPA’s website. Consultation will then take place on draft plans and subsequently pre-submission plans in a similar way to the Local Plan process. The appropriate consultation are bodies are set out in Schedule 1 to the Neighbourhood Planning (General) Regulations 2012.

5.5 The level of advice and assistance that the LPAs will provide for preparing Neighbourhood Plans is set out in Appendix 2.
Figure 3: Neighbourhood Plan Process

- Process instigated by Parish Council or Neighbourhood Forum
- Neighbourhood Area Designated: Body submits an application which the LPA must advertise before determining and then publish the decision
- Neighbourhood Forum Designated (in areas where there is no Parish Council): Body submits an application which the LPA must advertise for a minimum of 6 weeks before determining and then publish the decision
- Plan prepared by the Community: LPA must give appropriate advice and assistance
- Pre-submission Consultation (by the qualifying body for at least 6 weeks)
- Submission of the Plan to the local authority: LPA must do a legal check to ensure the plan is in accordance with National and EU guidance. If Ok, can then proceed to examination. LPA must publicise the plan, for not less than 6 weeks, notify consultation bodies and allow representations
- Independent examination: LPA must appoint an examiner with the agreement of the body and arrange and pay for the examination
- Referendum: LPA must arrange and pay for the referendum
- Adoption: If more than 50% of people voting in the referendum approve the plan, the LPA must adopt it as part of the development plan
6. Consultation: Development Proposals and Planning Applications

What planning applications are covered by this SCI?

6.1 This statement sets out how the community can become involved with planning applications ranging from minor development such as house extensions to major housing, employment and shopping schemes.

6.2 Northamptonshire County Council is responsible for determining minerals and waste applications. Community involvement in helping to determine these proposals is set out in a separate Statement of Community Involvement prepared by the County Council.

6.3 Development can be either “permitted development” where a formal planning permission is not required, or development requiring the submission of a planning application. Other types of applications include applications for advertisement consent and listed building consent as well as prior notification and permission in principle. It must be noted that there are some types of permitted development rights where consultation is not necessarily undertaken.

6.4 The Councils will be responsible for administering “light touch” neighbourhood consultation as part of the Government’s changes to grant permitted development rights for larger house extensions for a period of three years. Under these proposals, homeowners wishing to build extensions have to notify, in advance, their local Council with the details. The Council will then inform the adjoining neighbours. If no objections are made to the Council by the neighbours within 21 days then the development can proceed. If objections are raised by neighbours, the Council will consider whether the development would have an unacceptable impact on neighbour’s amenity.

6.5 If you are unsure whether or not you need planning permission, or other planning related consents, for the development you are considering you can obtain advice from the relevant Council (see Appendix 1). Up-to-date information on how to make planning applications is also available on the Council and Planning Portal websites.

How will you be informed and can get involved in the Planning Applications Process?

Publicising Planning applications

6.6 Development management (also known as “development control”) is the submission and processing of planning applications. It is largely a reactive process, responding to proposals submitted by developers and individuals and therefore consultation and engagement cannot normally be scheduled in advance. Consultation will take place once a planning application is submitted. For very large scale developments, earlier publicity initiated by the developer may be used.
6.7 We will listen to what people have to say but will make clear in publicity that only representations relating to material planning considerations will be taken into account in reaching a decision. Matters such as loss of a private view, or the character or motivations of the applicant (as examples) are not material planning considerations and, consequently, cannot be considered in determining an application. The Council will not normally reply to any representations received.

6.8 The minimum scale and type of consultation required on planning applications will relate to impact of the proposal, and is set by regulation. The majority of planning applications received are for small developments such as house extensions. It is recommended that applicants discuss such proposals with occupiers and owners of neighbouring land and properties before submitting an application. This can provide an early opportunity to address any concerns expressed by neighbours and may help to reduce delay in determining the planning application once received.

6.9 When an application has been submitted, consultation can take many forms, including letters or e-mails to neighbours, businesses, agencies or residents groups, site notices and advertisements in newspapers. It is important to respond within the specified time period on any consultation letter or notice to ensure comments are taken into account. Comments received help the councils to be responsive to the needs of stakeholders and improve the quality of development.

6.10 The normal initial period for consultation is 21 days, but legislation now dictates that councils must take into account bank/public holidays when going out for consultation. This can be alleviated in two ways, by either extending all consultations to accommodate this or just vary them from time to time to reflect upcoming public holidays. The precise period will be defined in the notice/notification/advertisement. Any comments will be placed on the planning application file and will be available for public inspection. If a response is not received within the time period specified it might be too late to bring it to the attention of the Committee of Councillors, or the officer responsible for determining the application. Statutory bodies are also consulted and usually given 21 days to respond. Any subsequent consultations on changes to the application may be shorter than the 21 days, and are at the discretion of the local authority.

6.11 The period of community involvement undertaken by the local authority on all planning applications will be of a length that gives an appropriate time for a response to be made, but which also acknowledges that planning applications have to be determined by the local authority within 8 weeks, or 13 weeks for a major application* unless a longer period is agreed in writing with the applicant.

* This is defined in this context by the Government as a proposal for residential development of 10 or more dwellings or a site area of 0.5 hectares or greater where the number of dwellings is not known. In respect of other land uses the definition includes proposals where the sum of the floor area within the building is 1,000 meters square or greater
‘Significant’ developments

6.12 Where a proposal/application is deemed to be significant by the planning authority by virtue of being large in scale or otherwise locally significant (see below), developers/applicants will be expected to undertake community engagement and involvement in drawing up their proposals. This will include town and parish councils and any neighbourhood planning group. Developers/applicants will need to submit a ‘Statement of Local Engagement’ showing how they have engaged the community in their proposals and how it has changed as a consequence. Planning applications deemed significant that are not accompanied by a Statement of Local Engagement when submitted may not be registered as a valid application by the planning authority. If in doubt applicants should discuss, if they are unclear, with the local authority if the proposal is significant. Developers and applicants should consider the benefits of involving the community in developing proposals and preparing schemes even when the proposal is not deemed to be ‘significant’.

- **Large-scale developments.** For the purposes of this SCI a large-scale development includes proposals for residential development of 100 or more dwellings, or a site area of 3 hectares or greater where the number of dwellings is not known. In respect of other land the definition includes proposals where the sum of the floor area within the building is 1000 m$^2$ or the site area is 1 hectare or greater. Large-scale development applications are likely to require additional community involvement if the proposal will have a significant impact on the area, or create significant public interest or controversy.

- **Locally significant developments.** Some proposals that are not of sufficient scale to be defined as large-scale development may have a wider impact beyond neighbouring owners and occupiers. This category includes any proposal that, in the opinion of the local planning authority, would alter the overall character of the locality by reason of its scale, use or visual appearance. It also includes development on sites that are sensitive to development pressures such as proposals for substantial demolition in a conservation area, or proposals for development next to a listed building.

6.13 The type and extent of community involvement will need to be related to the scale and likely impact of the development and to the target audiences. It will also be appropriate to take account of whether or not the proposal has already been consulted on through the development plan process and the extent of community involvement undertaken by the applicants at the pre-application stage. The Councils will offer advice on pre-application consultation on a site-by-site basis and applicants are therefore invited to contact the relevant council before undertaking community involvement in order to agree the method(s) that should be used, the scale of the consultation and any special or community groups that ought to be involved.
**Dealing with the conclusions of engagement**

6.14 Some planning application decisions are determined by officers using delegated powers given by the Council, more significant planning applications are usually determined at a planning committee. The exact distinction between the two varies between Councils.

6.15 For each planning application to be determined by a Committee, a report will be drafted setting out the key issues, highlighting responses from the consultation on the application and containing a recommendation from the planning officer as to whether or not planning permission should be granted. People who have responded to the consultation may attend meetings and will have the opportunity to address the committee, however they will not necessarily be personally informed of the date of the meeting just based on the fact they have responded to the consultation (depending on the council) and should approach the council should they wish to make a representation. Notwithstanding this all committee dates are published on the respective council’s websites and people can attend without specific invitation if they just wish to observe. Each authority has its own policies and procedures to manage committee meetings.

6.16 Comments made on a planning application by statutory consultees will be published on the council’s websites as will any comments made by members of the public with personal details redacted for data protection purposes. Any anonymous comments or comments made via social media will not be taken into account. Comments will be available on the website until a decision on the application has been made.
Appendix 1 LPA Contact Details:

**Corby Borough Council**
Appointments can be arranged with Planning Services during office hours.

Planning and Environmental Services
Corby Borough Council
Deene House
New Post Office Square
Corby
NN17 1GD
Tel: 01536 464158
email: planning.services@corby.gov.uk

**Kettering Borough Council**
Municipal Offices,
Bowling Green Rd,
Kettering,
NN15 7QX

Monday to Friday: 8:30am to 5.30pm; Saturdays: 9am to 1pm
A duty planner is available to assist in helping to understand plans between 9am and 5pm: Monday – Thursday and 9am and 4pm on Friday
Tel: 01536 534316
email: planning@kettering.gov.uk
www.kettering.gov.uk

**East Northamptonshire Council**
If you need further help with commenting on a planning application please contact the Duty Planning Officer who is available Monday to Friday, Tuesday, Thursday and Friday between 9am and 1pm, and 9:45am and 1pm Wednesday, on 01832 742225 or by emailing: planning@east-northamptonshire.gov.uk

East Northamptonshire Council
Cedar Drive
Thrapston
Northants
NN14 4LZ

**Borough Council of Wellingborough**
Contact 01933 231906 for more details or email: planning@wellingborough.gov.uk
Borough Council of Wellingborough
Swanspool House
Doddington Road
Wellingborough
Northants
NN8 1BP
Appendix 2 Advice and Assistance that the Local Planning Authorities will provide to Neighbourhood Plans:

Determining the need for a Neighbourhood Plan
- Advice on the role of Neighbourhood Plans and what they can, cannot and must achieve.
- Advice on issues that are ‘neighbourhood planning matters’ and can adequately be dealt with within your plan.
- An outline of the alternatives to Neighbourhood Planning that exist to communities, including Parish Plans, Village Design Statements, input into the Local Plan consultation process etc.
- An outline of the first steps involved in the delivery of your Neighbourhood Plan.

Identifying the scope of your plan
- Advice on the first steps your community will need to undertake to ensure that the organisational structure is in place locally to successfully deliver a Neighbourhood Plan.
- Advice on consultation techniques and the best way to engage your community.
- Advice on the requirement of your plan to conform with the adopted development plan and the National Planning Policy Framework (NPPF) and what this may mean for your community.
- An overview of the other legislative requirements of your plan, including the need to comply with EU Directives.

Designating Neighbourhood Areas / Business Areas and Forums
- Publicity of the application for a Neighbourhood Area or Business Area, when required, in such a manner that is considered likely to bring the application to the attention of people who work or carry out business in the area to which the application relates for a minimum of six weeks. This includes through Council and Parish Council’s web pages, local and/or parish newspapers, local notice boards and libraries where relevant.
- The statutory consultation and approval of the boundary of the area to be covered by the Neighbourhood Area or Business Area.
- The publication of the area and/or forum’s adoption on the council’s website, in local and parish newspapers and newsletters where relevant as soon as practical after formal designation.
- Mapping of Neighbourhood Area boundaries required for the designation of the Neighbourhood Plan Area or Business Area.
Supporting Neighbourhood Plan making

- Sharing existing information and pre-existing evidence base work held by the local planning authority, as appropriate and subject to any data protection or confidentiality issues.
- Contact details of local partners and/or organisations to help community liaison subject to any data protection or confidentiality issues.
- Providing comments on the emerging plan and other supporting documents (e.g. basic condition statement) prior to formal submission.
- Advice and support for the screening of any Strategic Environmental Assessment (SEA) or Habitats Regulations Assessment (HRA) required and liaison with the relevant statutory consultees.

Independent Examination

- The validation of a Neighbourhood Plan on receipt, checking that all of the necessary supporting documents have been produced and that all of the correct procedures have been undertaken. A review of the plan will also be undertaken to ensure that it stands a reasonable chance of success at examination (with or without amendments to be suggested by the examiner).
- Publication of the Neighbourhood Plans on the council website for a minimum of six weeks and give details of how to respond to it in advance of the Independent Examination (in line with the Neighbourhood Planning Regulations).
- The appointment of and funding for the Independent Examiner, who will check the plan meets the ‘basic conditions’ (note: the examiner to be appointed will firstly have to be agreed on by the Parish Council or Neighbourhood Forum).
- An examination venue, if a hearing is required, and if no other suitable town/village venue can be provided.
- Written confirmation of the council’s position following the recommendation of the examiner, relating to any amendments that may need to be made to the plan before it proceeds to referendum, any enlargement of the referendum area, whether the plan may proceed to directly to referendum or whether its passage should be refused.

Referendum

- The organisation of, and funding for, the public referendum (it must be noted that two referendums will be required for Business Areas – one for residents and one for businesses).

‘Making’ the plan

- If the Neighbourhood Plan receives support from more than 50% of those that vote in the public referendum then the local planning authority will formally
make the Neighbourhood Plan. Once made, the plan will form part of the Development Plan and will be a primary consideration in determining planning applications within the Neighbourhood or Business Area.